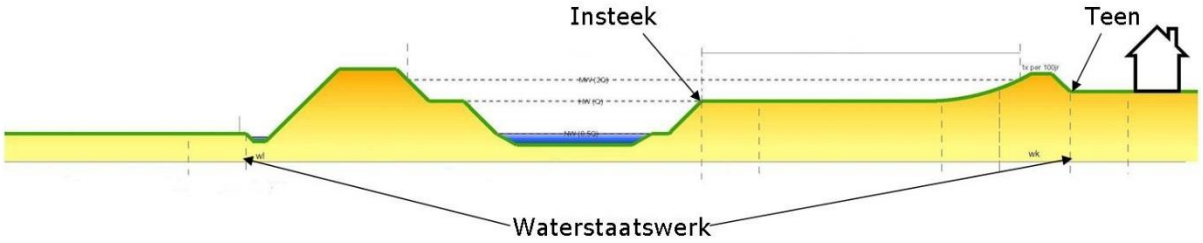Waterstaatswerk