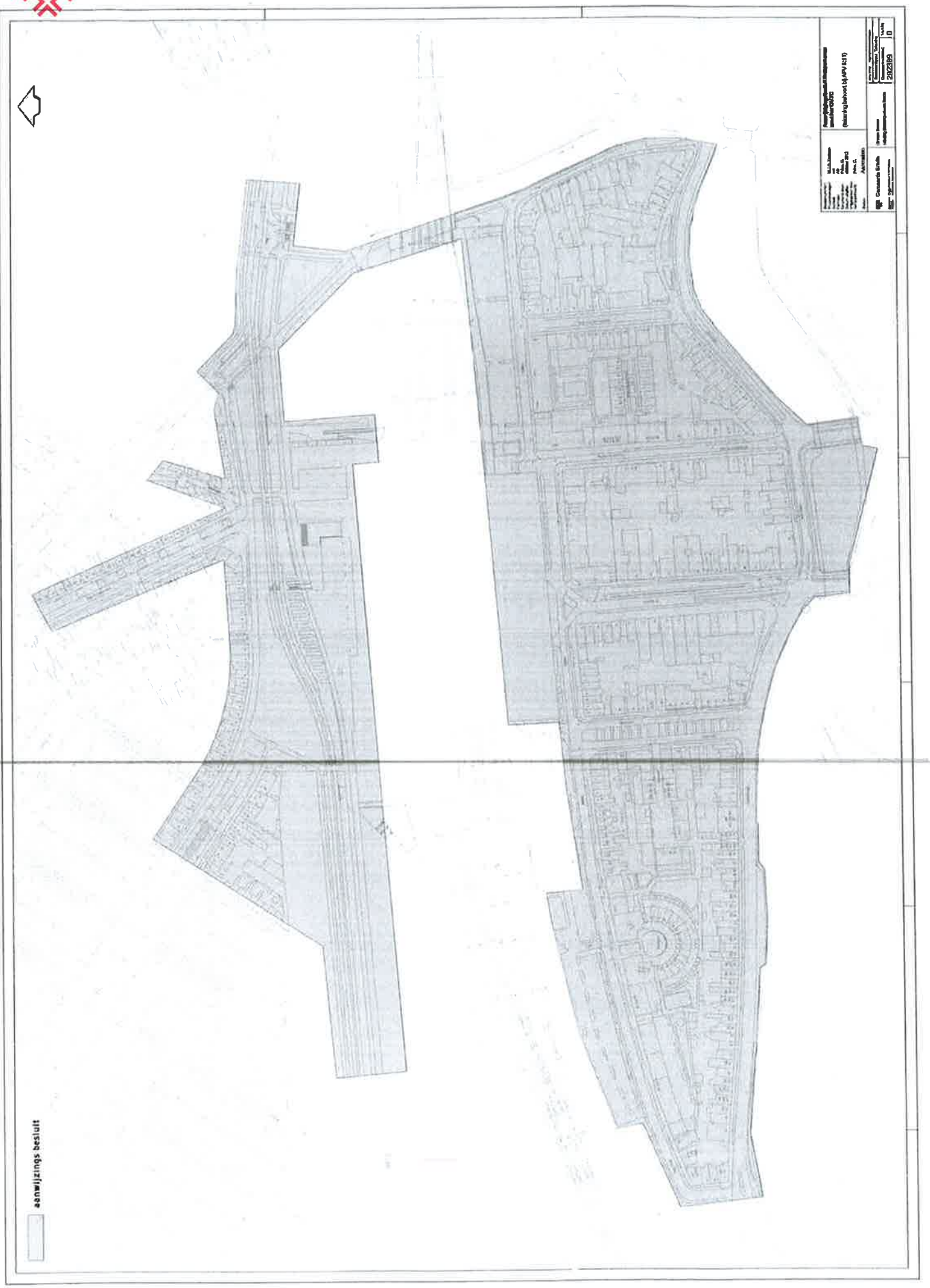Gemeente Breda